

A APPENDIX: FACILITY AND DESIGN GUIDANCE

A regional network of bicycle and pedestrian facilities is dependent on the quality of the segments that each municipality contributes. A good network can be described as consistent, continuous, recognizable, and safe. Because each member government may define these differently, confusion may occur while traveling the regional network. To overcome this challenge, ACOG has adopted design guidelines that will apply to all segments of the regional bike and pedestrian network funded by ACOG through STBG-UZA, TAP, and the Air Quality Small Grant Program.

ACOG's design guidelines seek to address two questions: what sort of facility is suitable for a given road condition; and what engineering specifications should be followed. The guidance below references to several national organizations' published guidelines. These include the Federal Highway Administration (FHWA), the National Association of City Transportation Officials (NACTO), the American Association of State Highway Transportation Officials (AASHTO), and the Manual on Uniform Traffic Control Devices (MUTCD).

BICYCLE FACILITIES

ACOG recommends using the [NACTO Urban Bikeway Design Guide](#), the AASHTO Guide for Development of Bicycle Facilities, and the [FHWA Bikeway Selection Guide](#) when selecting, designing, and constructing bicycle facilities in the region. For intersections, it is recommended local communities use the NACTO guide [Don't Give Up at the Intersections](#). These guides are based on the experience of the top cycling cities in the world. The designs below are examples of common roadway treatments that promote safety and usability for cyclists. While these designs have proven effective in many cities around the world, it is important for local officials to tailor the treatment to fit each individual situation.

SHARED LANE MARKINGS

Bikeway Signage and Markings encompass any treatment or piece of infrastructure whose primary purpose is either to indicate the presence of a bicycle facility or to distinguish that the facility is designed for bicyclists, motorists, or pedestrians.

Bicycle signage includes several sub-categories. These include wayfinding and route signage, regulatory signage, and warning signage. Some bicycle specific signage exists to provide motorized traffic with information and instruction.

[Shared Lane Markings](#), or "sharrows," are road markings used to indicate a shared lane environment for bicycles and automobiles. Among other benefits, shared lane markings reinforce the legitimacy of bicycle traffic on the street, recommend proper bicyclist positioning, and may be constructed to offer directional and wayfinding guidance. The shared lane marking is a pavement marking with a variety of uses to support a complete bicycle network, though it is not a true bicycle facility and should **not** be considered a



SHARED LANE MARKINGS

substitute for bike lanes, cycle tracks, or other separation treatments where these types of facilities are otherwise warranted or space permits. **ACOG suggests this treatment be used on roads with low traffic counts and speeds of less than 25 mph.** The MUTCD outlines guidance for shared lane markings in section 9C.07.³²

TREATMENT	RECOMMENDED GUIDANCE
Signs	NACTO
Sharrows	AASHTO
Paved Shoulders	AASHTO
Bike Lanes	NACTO
Buffered Bike Lanes	NACTO
Protected Bike Lane/ Cycle Track	NACTO
Shared Use Path	AASHTO
Bicycle Boulevard	NACTO
Intersections	NACTO



BICYCLE WAYFINDING CONCEPTS

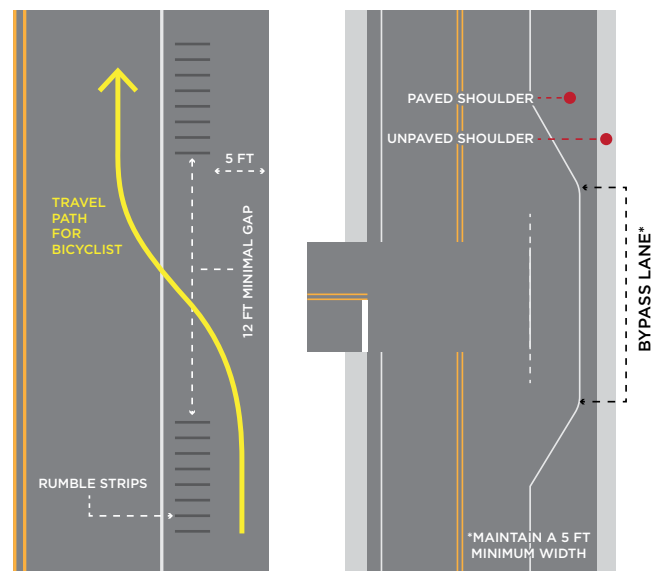
BICYCLE WAYFINDING

A *bicycle wayfinding system* consists of comprehensive signage and/or pavement markings to guide bicyclists to their destinations along preferred bicycle routes. Signs are typically placed at decision points along bicycle routes – usually at the intersection of two or more bikeways and at other key locations. National guidance for bicycle wayfinding signage is found in Chapter 9 of the MUTCD. Cities and regions may develop alternate bicycle wayfinding signage designs as needed.

ACOG also encourages communities to develop signage that attracts drivers’ and bicyclists’ attention. This may be through using a unique color or design for the signs that makes them more noticeable.

PAVED SHOULDERS

Paved shoulders are found on the edge of rural roads that typically don’t see high numbers of cyclists. These may be enhanced to serve as a functional space for bicyclists and pedestrians to travel in the absence of other facilities with more separation. Paved shoulders also extend the life of the road by reducing deterioration of the road’s edges and provides a safe location for vehicle to pull over when needed. **ACOG encourages communities to follow the AASHTO guidelines when designing and constructing paved shoulders**



EXAMPLES OF PAVED SHOULDERS

for bicycle use. This involves properly spaced rumble strips and paved shoulders that are at the minimum of 5 feet in width.³³

BIKE LANES AND SHARED USE PATHS

A conventional bicycle lane is defined as a portion of the roadway that has been designated for bicycles through striping, signage, and pavement markings. Bike lanes allow bicyclists to ride at their preferred speed and they facilitate predictable behavior between bicyclists and motorists. A conventional bike lane is distinguished from a cycle track, or protected bike lane, in that it has no physical barrier (bollards, medians, raised curbs, etc.) that keeps motorized traffic from driving in the lane. Conventional bike lanes are located on the curbside when no parking is present. Bike lanes typically run in the same direction of traffic, though they may be configured in the contra-flow direction on low-traffic corridors. **ACOG suggest bike lanes be 6 feet wide. Bike lanes should be level and free of potholes and broken asphalt or concrete. It is recommended that green paint is also used at all conflict points.** Lane markings and requirements can be found in the MUTCD section 9C-3.

Buffered bike lanes are conventional bicycle lanes paired with a designated buffer space, separating the bicycle lane from the adjacent motor vehicle travel lane. The buffered bike lane provides more comfort than a conventional bike lane, but less security than a protected bike lane. Buffered bike lanes shall have 2 solid white stripes with 3 feet between them. **ACOG recommends crosshatched white lines in this buffered space. Green paint should be used where the lane starts and ends at each intersection. It is recommended that green paint is also used at all conflict points.** A buffered bike lane is allowed as per MUTCD guidelines for buffered preferential lanes (section 3D-01).³⁴

Contra-flow bicycle lanes are bicycle lanes designed to allow bicyclists to ride in the opposite direction of motor vehicle traffic. They convert a one-way traffic street into a two-way street: one direction for motor vehicles and bikes, and the other for bikes only. Contra-flow lanes are separated with yellow center lane striping. Combining both direction bicycle travel on one side of the street to accommodate contra-flow movement results in a

two-way cycle track, these are especially useful for the connectivity of an existing bicycle route. Look to NACTO for design guidance when constructing a contra-flow bike lane.³⁵



CONVENTIONAL BICYCLE LANE



BUFFERED BIKE LANES



CONTRA-FLOW BICYCLE LANES

SOURCE: NACTO URBAN BIKEWAY DESIGN GUIDE

A *protected bike lane*, or *cycle track*, is an exclusive bike facility that combines the user experience of a separated path with the on-street infrastructure of a conventional bike lane. A protected bike lane is physically separated from motor traffic and distinct from the sidewalk. Protected bike lanes come in different forms but share similar qualities—they provide secure space that is intended to be used exclusively for bicycles and other forms of micromobility. In situations where on-street parking is allowed, bike lanes can become protected by being located to the curbside of the parking.

ACOG recommends communities use physical barriers that reject a motor vehicle from entering the protected bike lane. This includes, but is not limited to, paved curbs, planter boxes, parked vehicles, and bollards. It is recommended that green paint is also used at all conflict points.

Look to NACTO for design guidance.

A *shared use path* is a bikeway physically separated from motorized vehicular traffic by an open space or barrier and either within the road right-of-way or within an independent right-of-way. Shared use paths may also be used by pedestrians, skaters, wheelchair users, joggers, and other non-motorized users. This treatment may be used on relatively high speed or high trafficked roadways where active users do not feel comfortable riding with traffic. Look to AASHTO's guidance when designing a shared use path.³⁶

INTERSECTIONS

Intersections are the place where the most vehicle-bike conflicts occur. In 2017, 43%³⁷ of urban bicyclist fatalities occurred at intersections. On many streets, large turn radii and wide lanes encourage drivers to make sweeping, fast turns. These design decisions increase exposure and risk for people walking and biking, reduce the safety and comfort of the bike network, and discourage cycling. As cities work to make streets safer and more welcoming for bicyclists of all ages and abilities, intersection design is key.

ACOG encourages communities to follow the guidance provided by NACTO's guide *Don't Give Up at the Intersection* when designing bicycle facilities at these locations.



LEVEL OF STRESS ANALYSIS AND FACILITY SELECTION

It is ACOG's goal to provide a safe and convenient network of bicycle facilities for the average, inexperienced bicycle rider. ACOG recommends shared use paths, protected bike lanes, and cycle tracks when possible, but the circumstances of each community do not always allow for these facilities. Table A.2 represents ACOG's guidance for what type of bicycle facility to use on area roads, based on speed and volume of motor vehicle traffic.

The Level of Stress Analysis table was developed through the ACOG BPAC, with guidance from FHWA, to assist communities in deciding which type of facility is appropriate for the road in which it's located. Streets will range from "Low Stress" to "High Stress" based on the posted speed limit and Average Daily Traffic (ADT) counts.

TABLE A.2: LEVEL OF STRESS ANALYSIS

AVERAGE MOTOR VEHICLE OPERATING SPEED	AVERAGE DAILY TRAFFIC VOLUME		
	LESS THAN 2,000 VEHICLES PER DAY	2,000-10,000	OVER 10,000
LESS THAN 30 MPH	Sign-on-road bike route, sharrows, bike boulevard or no treatment	Striped/buffered bike lanes; wide paved shoulder in rural areas	Striped or buffered bike lanes
30-40 MPH	Striped/buffered bike lanes; wide paved shoulder in rural areas	Striped or buffered bike lanes	Buffered bike lanes or cycle tracks
41-50 MPH	Striped/buffered bike lanes; wide paved shoulder in rural areas	Buffered bike lanes or cycle tracks	Shared use path or cycle tracks
OVER 50 MPH	Striped or buffered bike lanes	Buffered bike lanes or cycle tracks	Shared use path or cycle tracks



FOUR TYPES OF BICYCLISTS

When using the Level of Stress Analysis to select facilities, there is a balance that must be struck between built environment and perceived safety. While a facility may not generate many bike crashes, the perceived safety of the facility ultimately determines who is willing to ride there. Bikeways with more protection or total separation from moving vehicles will be considered safer than facilities with little to no protection from traffic. However, the perceived safety may not be as important as connectivity for other riders. To better understand the different types of bicyclists, researcher from McGill University developed the Four Types of Cyclists.³⁸ These categories include:

1. **Strong and fearless:** People willing to bicycle with limited or no bicycle-specific infrastructure
2. **Enthusiastic and confident:** People willing to bicycle if some bicycle-specific infrastructure is in place

3. **Interested but concerned:** People willing to bicycle if high-quality bicycle infrastructure is in place
4. **No way no how:** People unwilling to bicycle even if high-quality bicycle infrastructure is in place

The research suggests that designing bike routes and facilities for the Interested but Concerned cyclists, encourages bicycling for the largest group of people. High comfort and low-stress facilities are vital to developing a fully functioning network that accommodates cyclists of all ages and abilities.

PEDESTRIAN FACILITIES

Communities must prioritize building sidewalks to address the overall deficiency experienced in the OCARTS region. Not all sidewalks provide the same level of comfort or ease of access. General design standards for sidewalks is difficult, given that their construction is based on amount and location of right-of-way (ROW), however it is important

to ensure all sidewalks are adequate given their situation. Below in Table A.3 are the standards as set by FHWA and adopted by ACOG.

FHWA Designing Sidewalks and Trails for Access guidelines set sidewalk requirements by roadway classification and land use. A 60-inch minimum sidewalk is required for each roadway classification below.

SAFE TRANSPORTATION FOR EVERY PEDESTRIAN (STEP)

FHWA promotes the Safe Transportation for Every Pedestrian (STEP) program, which recommends several countermeasures to ensure pedestrians have safe facilities to travel. These improvements primarily focus on conflict points, such as marked and unmarked crossings. Table A.4, on page 48, displays countermeasures included within

TABLE A.3: SIDEWALK DESIGN GUIDELINES

ROADWAY CLASSIFICATION AND LAND USE	SIDEWALK REQUIREMENTS	FUTURE PHASES
Highway Rural	Minimum of 60-inch shoulders required	Secure/preserve ROW for future sidewalks
Highway Rural/suburban- less than 1 dwelling unit/acre	One side preferred. Minimum of 60-inch shoulders required	Secure/preserve ROW for future sidewalks
Suburban Highway 1-4 dwelling units/acre	Both sides preferred, one side required	Second side required if density becomes greater than 4 dwelling units/acre
Major Arterial Residential	Both sides required	
Collector and Minor Arterial Residential	Both sides required	60-inch minimum
Local Street Residential- less than 1 dwelling unit/acre	One side preferred, minimum of 60-inch shoulders required	Secure/preserve ROW for future sidewalks
Local Street Residential- 1 to 4 dwelling units/acre	Both sides preferred, one side required	Second side required if density becomes greater than 4 dwelling units/acre
Local Street Residential- more than 4 dwelling units/acre	Both sides required	
All Streets Commercial areas	Both sides required	
All Streets Industrial areas	Both sides preferred, one side required	

the STEP program. While these improvements are recommended by the FHWA and ACOG, communities are encouraged to adjust based on their unique circumstances. With the introduction of new facilities, additional local education and enforcement is required.

Crosswalk Visibility Enhancements may be used to indicate preferred locations for people to cross, to increase visibility of the crossing location, and to help reinforce the driver's requirement to yield the right-of-way to pedestrians at crossing locations. These countermeasures help address the issues of drivers not yielding to pedestrians, inadequate crossing options for the pedestrian, and recognized conflict areas. Below are enhancements to consider:

- High-visibility crosswalk markings
- Parking restriction on crosswalk approach
- Overhead lighting
- Advance Yield Here To (Stop Here For) Pedestrians sign and stop or yield line
- In-Street Pedestrian Crossing sign
- Curb extension



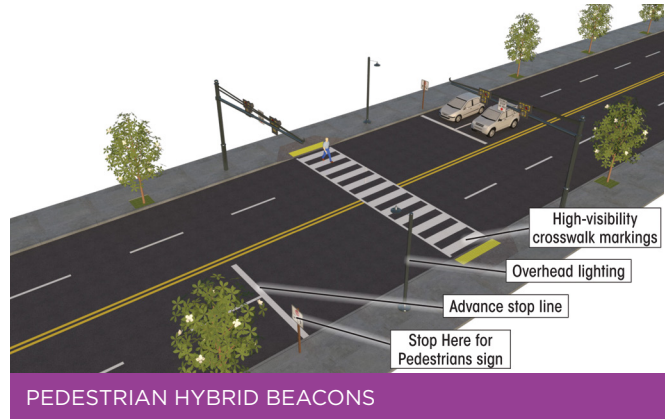
SOURCE: FHWA Safe Transportation for Every Pedestrian

Raised crosswalks are ramped crossings spanning the entire width of the roadway, often placed at midblock crossing locations. **This treatment is ideal for roadways of less than 9,000 AADT and where speeds are less than 30 mph.** This helps address lack of pedestrian visibility and excessive vehicle speed. See MUTCD Section 3B.25 for information about Speed Hump Markings and other markings that can be used with raised crosswalks.

A *pedestrian refuge island* is a median with a refuge area that is intended to help protect pedestrians who are crossing the road. This countermeasure is sometimes referred to as a crossing island or

pedestrian island. This countermeasure is effective on roads with established crossings that do not already have a raised median and roads that have 4 or more travel lanes. See MUTCD section 3D for more information.³⁹

Pedestrian Hybrid Beacons are used to control traffic and remains off until a pedestrian activates it via pushbutton or other form of detection. When activated, the beacon displays a sequence of flashing and/or solid lights that indicate when pedestrians should cross and when it is safe for drivers to proceed. The beacons help bring attention to pedestrians as they cross heavily trafficked areas. **These beacons may also be replaced by standard traffic lights that are pedestrian actuated. These should be used in conjunction with signs and pavement markings. This treatment is recommended for mid-block crossings that have high levels of pedestrian activity.** For more information, view part 4F in the MUTCD.⁴⁰



SOURCE: FHWA Safe Transportation for Every Pedestrian



SOURCE: FHWA Safe Transportation for Every Pedestrian

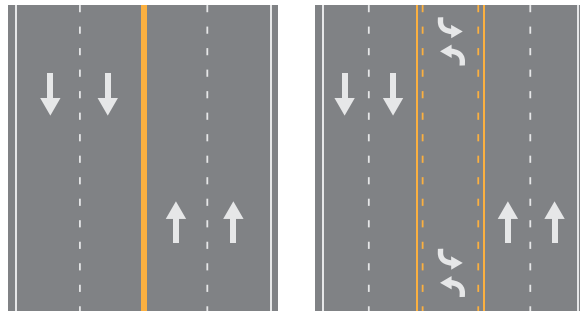
Road Diets are a strategy that result in a reduction in the number of travel lanes, which is usually achieved by converting a four-lane, undivided road to a three-lane road. The space gained by eliminating lanes is typically reserved for other uses and travel modes, such as bike lanes and sidewalks. This is often used on roadways with lower levels of traffic than the existing roadway was built to accommodate.

The FHWA advises that 4-lane roadways with an ADT of 20,000 vehicles per day or less may be good candidates for a Road Diet and should be evaluated for feasibility. In addition to the FHWA's advice, **ACOG recommends roadways near parks, schools, and activity centers be given more consideration for a road diet. Also, a roadway's bicyclist and pedestrian activity and number of crashes should be considered when evaluating for feasibility.**



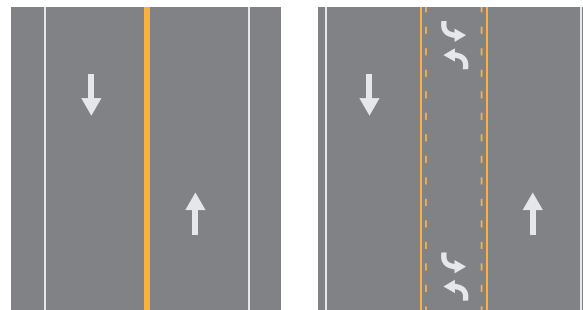
PEDESTRIAN HYBRID BEACONS

ROAD DIETS



SOURCE: FHWA Safe Transportation for Every Pedestrian

4-lane to 5-lane: In some cases it is necessary to keep two lanes in each direction for capacity purposes. Narrowing lane width to provide a two-way left-turn lane introduces the benefits of separating turning vehicles and reducing operating speeds.



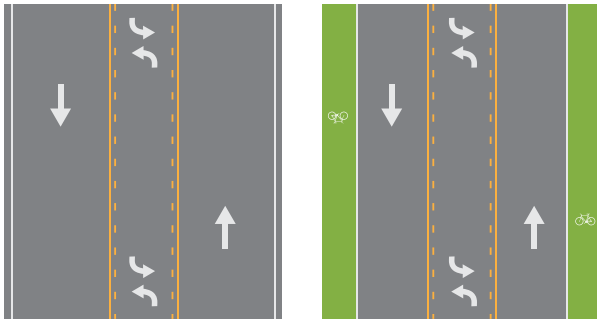
SOURCE: FHWA Safe Transportation for Every Pedestrian

2-lane to 3 lane: If a capacity expansion of an existing two-lane road is desired, in some cases a three-lane cross section can provide similar operational benefits to a four-lane cross section while maintaining the safety benefits of the three-lane configuration.



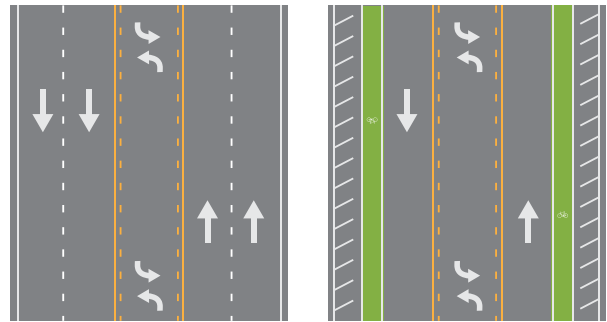
PEDESTRIAN REFUGE ISLAND

SOURCE: NACTO Urban Bikeway Design Guide



SOURCE: FHWA Safe Transportation for Every Pedestrian

3-lane to 3-lane: In some cases practitioners could reduce the width of each lane instead of reducing the number of lanes. Configuring an existing three-lane roadway to a three-lane cross section with narrowed lanes can accommodate bicycle lanes or parking, and provide some traffic calming benefits.



SOURCE: FHWA Safe Transportation for Every Pedestrian

5-lane to 3-lane: In some cases jurisdictions have reconfigured five-lane sections to three-lanes, adding features such as diagonal parking and protected bicycles lanes with the extra cross section width.

TABLE A.4: STEP COUNTERMEASURES AND SAFETY ISSUES ADDRESSED

PEDESTRIAN CRASH COUNTERMEASURES FOR UNCONTROLLED CROSSINGS	SAFETY ISSUES ADDRESSED				
	CONFLICTS AT CROSSING LOCATIONS	EXCESSIVE VEHICLE SPEED	INADEQUATE CONSPICUITY/VISIBILITY	DRIVERS NOT YIELDING TO PEDESTRIANS IN CROSSWALKS	INSUFFICIENT SEPARATION FROM TRAFFIC
CROSSWALK VISIBILITY ENHANCEMENT	●	●	●	●	●
HIGH-VISIBILITY CROSSWALK MARKINGS*	●		●	●	
PARKING RESTRICTION ON CROSSWALK APPROACH*	●		●	●	
IMPROVED NIGHT TIME LIGHTING*	●		●		
ADVANCE YIELD HERE TO (STOP HERE FOR) PEDESTRIANS SIGN AND YIELD (STOP) LINE*	●		●	●	●
IN-STREET PEDESTRIAN CROSSING SIGN*	●	●	●	●	
CURB EXTENSION*	●	●	●		●
RAISED CROSSWALK	●	●	●	●	
PEDESTRIAN REFUGE ISLAND	●	●	●		●
PEDESTRIAN HYBRID BEACON	●	●	●	●	
ROAD DIET	●	●	●		●
RECTANGULAR RAPID-FLASHING BEACON	●		●	●	●

*These countermeasures make up the STEP countermeasure “crosswalk visibility enhancements.” Multiple countermeasures may be implemented at a location as part of crosswalk visibility enhancements.

SOURCE: FHWA Field Guide for Selecting Countermeasures at Uncontrolled Pedestrian Crossing Locations

Rectangular Rapid-Flashing Beacon (RRFB) is a pedestrian-actuated safety enhancement used in combination with a pedestrian, school, or trail crossing warning sign to improve safety at uncontrolled, marked crosswalks. The device includes two rectangular-shaped yellow indicators, each with an LED-array-based light source that flashes with high frequency when activated. The RRFB is not currently included in the MUTCD. FHWA has issued interim approval for the optional use of the RRFB (Interim Approval 21 or IA-21).⁴¹

Table A.4 identifies which countermeasure is appropriate for various pedestrian safety issues. Use this table when evaluating potential solutions to pedestrian safety issues in the community.

